

**ROXBOROUGH WATER AND
SANITATION DISTRICT
FINANCIAL STATEMENTS
December 31, 2009**

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CERTIFIED
PUBLIC
ACCOUNTANTS

INDEPENDENT AUDITORS' REPORT

Board of Directors
Roxborough Water and Sanitation District
Littleton, Colorado

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund, of the Roxborough Water and Sanitation District as of and for the year ended December 31, 2009, which collectively comprise the basic financial statements of the Roxborough Water and Sanitation District, as listed in the table of contents. These financial statements are the responsibility of the Roxborough Water and Sanitation District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the Roxborough Water and Sanitation District as of December 31, 2009, and the respective changes in financial position and where applicable, cash flows thereof, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages i through vii and 21 through 22 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

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Roxborough Water and Sanitation District

June 27, 2010

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Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the Roxborough Water and Sanitation District's basic financial statements. The individual fund financial statements and schedules listed in the table of contents are presented for purpose of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

June 27, 2010

Payton & Adams, LLC

Management's Discussion and Analysis

As management of the Roxborough Water & Sanitation District (the District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended December 31, 2009.

Financial Highlights

- Assets exceeded liabilities by \$ 57,041,901 at the close of the fiscal year. Of this amount, \$ 58,832,413 is unrestricted and available to meet ongoing and future obligations of the District.
- As of the close of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$ 5,500,199.
- Total net assets increased by \$ 1,970,840.
- Total cash and investments decreased by \$ 2,241,883 as compared to the prior year.
- Property tax revenue increased by \$ 64,044 as compared to the prior year.
- General fund expenditures decreased by \$ 500,701 as compared to the prior year.
- At the end of the current fiscal year, unreserved fund balance for the general fund was
- \$ 266,830 or 121.8% of total general fund expenditures.
- Total debt decreased by \$ 1,982,589 or 19.62% during the current fiscal year. The reason for this decrease was the scheduled payment of principal on long-term debt, and the retirement of the 1997 Small Water Resources Revenue Bonds.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the District's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements distinguish functions of the District that are principally to be supported by ad valorem taxes (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and

charges (business-type activities). The governmental activities of the District include the financing, construction of, and maintenance of public infrastructure improvements constructed or acquired by the District. The business-type activities of the District include water and sewer facilities construction, maintenance and operations.

The government-wide financial statements can be found on pages 1-2 of this report.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into two categories – Governmental Funds and Proprietary Funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. The governmental funds use the modified accrual basis of accounting.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains two individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for each of the funds – general fund and debt service fund – all of which are considered to be major funds.

The basic governmental fund financial statements can be found on pages 3-5 of this report.

Proprietary Funds. The District maintains one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The District uses enterprise funds to account for its water and sewer operations. These services are reported as business-type activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water and sewer operations, which are considered to be major funds of the District.

The proprietary fund financial statements can be found on pages 6-9 of this report.

Notes to financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to financial statements can be found on pages 10-19 of this report.

Required Supplementary Information. The District adopts an annual appropriated budget for its general fund. A budgetary comparison statement for this fund has been provided as required supplementary information to demonstrate compliance with this budget. The general fund budget statements and notes are found on pages 20-21 of this report.

Other information. The report includes individual fund schedules. A budgetary comparison statement has been provided in this section for the debt service fund, the water fund and the sewer fund to demonstrate compliance with these budgets. The budget statements are found on pages 22-26 of this report.

Government-wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. The District's assets exceeded liabilities by \$ 57,041,091 at the close of the most recent fiscal year. Of this amount \$ 58,832,413 is unrestricted and is available to meet the District's ongoing financial obligations.

Statement of Net Assets

	2009			2008		
	Governmental Activities	Business-type Activities	Total	Governmental Activities	Business-type Activities	Total
Current Assets	\$ 7,540,799	\$ 24,752,863	\$ 32,293,662	\$ 8,628,927	\$ 26,090,941	\$ 34,719,868
Other Assets	71,417	-	71,417	75,880	-	75,880
Capital Assets, net	1,507	36,207,432	36,208,939	4,424	34,239,341	34,243,765
Total Assets	7,613,723	60,960,295	68,574,018	8,709,231	60,330,282	69,039,513
Current Liabilities	2,441,504	787,158	3,228,662	2,866,360	957,892	3,824,252
Long-Term Obligations	8,219,811	83,644	8,303,455	10,063,044	81,156	10,144,200
Total Liabilities	10,661,315	870,802	11,532,117	12,929,404	1,039,048	13,968,452
Net Assets Invested in Capital						
Assets, Net of Debt	(8,208,493)	36,207,432	27,998,939	(10,569,381)	34,239,341	23,669,960
Restricted Net Assets	6,417,981	-	6,417,981	6,186,306	-	6,186,306
Unrestricted Net Assets	(1,257,080)	23,882,061	22,624,981	162,902	25,051,893	25,214,795
Total Net Assets	<u>\$ (3,047,592)</u>	<u>\$ 60,089,493</u>	<u>\$ 57,041,901</u>	<u>\$ (4,220,173)</u>	<u>\$ 59,291,234</u>	<u>\$ 55,071,061</u>

Statements of Activities

	2009			2008		
	Governmental Activities	Business-type Activities	Total	Governmental Activities	Business-type Activities	Total
Revenue						
Program Revenue						
Charges for Services	\$ -	\$ 4,586,884	\$ 4,586,884	\$ -	\$ 5,186,587	\$ 5,186,587
Operating Grants and Contributions	-	110,161	110,161	-	111,929	111,929
Capital Grants and Contributions	-	758,040	758,040	-	856,406	856,406
General Revenue						
Property Taxes	1,986,246	-	1,986,246	1,922,202	-	1,922,202
Specific Ownership Taxes	157,097	-	157,097	187,749	-	187,749
Investment Income	41,954	193,801	235,755	210,083	815,359	1,025,442
Capital Contributions	-	-	-	-	-	-
Other	180	-	180	503	-	503
Total Revenue	<u>2,185,477</u>	<u>5,648,886</u>	<u>7,834,363</u>	<u>2,320,537</u>	<u>6,970,281</u>	<u>9,290,818</u>
Expenses						
General Government	240,607	-	240,607	720,463	-	720,463
Interest on Long-Term Debt	292,449	-	292,449	422,757	-	422,757
Water/Sewer Facilities	-	5,330,467	5,330,467	-	5,445,819	5,445,819
Total Expenses	<u>533,056</u>	<u>5,330,467</u>	<u>5,863,523</u>	<u>1,143,220</u>	<u>5,445,819</u>	<u>6,589,039</u>
Excess	1,652,421	318,419	1,970,840	1,177,317	1,524,462	2,701,779
Transfers	(479,840)	479,840	-	(79,071)	79,071	-
Change in Net Assets	1,172,581	798,259	1,970,840	1,098,246	1,603,533	2,701,779
Net Assets - Beginning	(4,220,173)	59,291,234	55,071,061	(5,318,419)	57,687,701	52,369,282
Net Assets - Ending	<u>(3,047,592)</u>	<u>60,089,493</u>	<u>57,041,901</u>	<u>(4,220,173)</u>	<u>59,291,234</u>	<u>55,071,061</u>

Governmental activities. Governmental activities increased the District's net assets by \$ 1,172,581, mainly due to changes as follows:

- Property taxes increased \$ 64,044 (3.33%) over the prior year.
- Specific ownership taxes decreased \$ 30,652.
- General Government expenses decreased by \$ 479,856 this year.

Business-type activities. Business-type activities increased the District's net assets by \$ 798,259, mainly due to the contribution of water and sewer facilities. Other key elements of the change in net assets are as follows:

- Service charges decreased \$ 599,703 (88.44%) over prior year due to decrease in customers, customer usage and user rates.
- Investment income decreased \$ 621,558 due to decreasing interest rates.
- Total operating expenses are decreased \$ 115,352 as a result of an increase in depreciation \$ 95,459, and a decrease in operations (\$ 252,317), and an increase in personal cost of \$41,506.

Financial Analysis of the Government's Funds

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$ 5,500,199, of which \$ 5,500,199 constitutes unreserved fund balance, which is available for spending at the government's discretion within the parameters established for each fund.

The general fund is the chief operating fund of the District. At the end of the current fiscal year, unreserved fund balance of the general fund was \$ 346,830 out of a total fund balance of \$ 266,830. In compliance with an amendment to the State Constitution, Article X, Section 20, the district has established an emergency reserve representing 3% of qualifying expenditures. At December 31, 2009, the emergency reserve was \$ 80,000.

The debt service fund has a total fund balance of \$ 5,153,369, all of which is unrestricted for the repayment of long-term indebtedness. The long term loans payable as of December 31, 2009 is \$ 8,210,000.

Proprietary funds. The District's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the proprietary fund at the end of the year amounted to \$ 23,882,061. In addition, the proprietary fund includes \$ 36,207,432 of Capital Assets, net of Related Debt. The total net assets of the District's proprietary funds as of December 31, 2009 are \$ 60,089,493.

Other factors concerning the finances of this fund have already been addressed in the discussion of the District's business-type activities.

General Fund Budgetary Highlights

The District's total expenditures for 2009 did not exceed the final budgeted appropriation. The difference between the original and final budgeted revenue of \$ 934,202 and the actual revenue of \$ 908,791 was \$ (25,411). This was primarily attributable to a decrease in specific ownership taxes. The difference between the original budgeted expenditures of \$ 315,000 and the actual expenditures of \$ 219,051 was \$ 95,949.

Capital Assets

The District invested \$ 36,208,929 in capital assets (net of accumulated depreciation) for its governmental and business-type activities for the year ended December 31, 2009. This investment in capital assets includes water and sewer facilities, water rights and vehicles and equipment. Most notably were the additional Water Storage Tanks.

Additional information on the District's capital assets can be found in note 4 beginning on page 16 of this report.

Long-Term Debt

At the end of the current fiscal year, the District had total outstanding long-term debt \$ 8,594,811. Accrued compensated absences accounts for \$ 14,239 of this amount. The remaining \$ 8,580,572 is related to the District's 2005 Clean Water Revenue Bonds through the Colorado Water Resources and Power Development Authority (2005 CWRPDA) which are due annually through 2026 and pay interest rates of 3.35% semi-annually on February 1 and August 1. The district also reduced its long term debt by \$ 1,970,000 as a result of the retirement of the Colorado Water Resources (1997 CWRPDA) bonds and the normal course of the loan repayment.

Additional information on the District's long-term debt can be found in note 5 beginning on page 17 of this report.

Next Year's Budgets and Rates

Government funds. The 2010 budget reflects a slight increase in property tax revenue of \$ 14,773. The total assessed value for 2010 is \$ 135,919,200. The total mill levy is 14.708 mills. General fund expenditures are expected to increase due to natural growth of the District. The district did include a Capital Projects fund budget for 2010 of \$20,000.

Proprietary funds. Water and sewer sales are expected to increase slightly over 2009 as a result of some growth and potential rate increase. Expenditures are expected to increase slightly also. The District is anticipating an additional increase in rates cost from the City of Aurora, which is the District's water source, and also from the City of Littleton, which is the District's wastewater treatment provider.

Capital Projects. The District will enhance its odor treatment by construction of a Chemical handling Facility at the Roxborough Lift Station and additional biological improvements of its odor beds at the District's transition vault. The District will also provide upgrades to its water

pump situation and add back power through natural gas generators. There is also a project that will replace 600 linear feet of water and sewer lines in the District.

Requests for Information

This financial report is designed to provide a general overview of the Roxborough Water & Sanitation District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: Roxborough Water & Sanitation District, 6222 N. Roxborough Park Road, Littleton, CO 80125.

BASIC FINANCIAL STATEMENTS

ROXBOROUGH WATER AND SANITATION DISTRICT
STATEMENTS OF NET ASSETS
DECEMBER 31, 2009

	Govern- mental Activities	Business- Type Activities	Totals	
			2009	2008
<u>Assets</u>				
Cash and investments	\$ 6,040,648	\$ 23,656,053	\$ 29,696,701	\$ 31,938,584
Accounts receivable	11,332	550,558	561,890	511,392
Due from other funds	(546,252)	546,252	0	0
Property taxes receivable	2,035,071	0	2,035,071	1,999,099
Prepaid expenses	0	0	0	54,166
Debt issuance costs, net of accumulated amortization	71,417	0	71,417	75,880
Capital assets, net of accumulated depreciation	<u>1,507</u>	<u>36,207,432</u>	<u>36,208,939</u>	<u>34,243,765</u>
Total Assets	<u>7,613,723</u>	<u>60,960,295</u>	<u>68,574,018</u>	<u>68,822,886</u>
<u>Liabilities</u>				
Accounts payable	5,529	267,977	273,506	553,597
Deposits	0	25,996	25,996	25,996
Deferred property taxes	2,035,071	0	2,035,071	1,999,099
Unearned revenue	0	200,000	200,000	200,000
Accrued interest payable	25,904	0	25,904	124,229
Retainage payable	0	293,185	293,185	179,704
Non current liabilities				
Due within one year	375,000	0	375,000	525,000
Due in more than one year	<u>8,219,811</u>	<u>83,644</u>	<u>8,303,455</u>	<u>10,144,200</u>
Total Liabilities	<u>10,661,315</u>	<u>870,802</u>	<u>11,532,117</u>	<u>13,751,825</u>
<u>Net Assets</u>				
Invested in capital assets net of related debt	(8,208,493)	36,207,432	27,998,939	23,669,960
Restricted for debt service	6,337,981	0	6,337,981	6,164,706
Restricted for emergencies	80,000	0	80,000	21,600
Unrestricted	<u>(1,257,080)</u>	<u>23,882,061</u>	<u>22,624,981</u>	<u>25,214,795</u>
Total Net Assets	<u>\$ (3,047,592)</u>	<u>\$ 60,089,493</u>	<u>\$ 57,041,901</u>	<u>\$ 55,071,061</u>

The accompanying notes are an integral part of these financial statements.

ROXBOROUGH WATER AND SANITATION DISTRICT
STATEMENTS OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2009

	<u>Program Revenues</u>			
	<u>Expenses</u>	<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>
<u>Function/Programs</u>				
Primary Government				
Governmental Activities				
General Government	\$ 240,607	\$ 0	\$ 0	\$ 0
Interest on long-term debt	<u>292,449</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total Governmental Activities	<u>533,056</u>	<u>0</u>	<u>0</u>	<u>0</u>
Business-Type Activities				
Water	2,878,944	2,769,522	55,124	561,516
Sewer	<u>2,451,523</u>	<u>1,817,362</u>	<u>55,037</u>	<u>196,524</u>
Total Business-Type activities	<u>5,330,467</u>	<u>4,586,884</u>	<u>110,161</u>	<u>758,040</u>
Total Primary Government	<u>\$ 5,863,523</u>	<u>\$ 4,586,884</u>	<u>\$ 110,161</u>	<u>\$ 758,040</u>

General Revenues
Property taxes
Specific ownership taxes
Investment income
Miscellaneous
Transfers

Total General Revenues and
Transfers

Change in net assets

Net Assets, Beginning

Net Assets, Ending

The accompanying notes are an integral part of these financial statements.

Net (Expense) Revenues and Changes in Net Assets

Primary Government

<u>Governmental Activities</u>	<u>Business- Type Activities</u>	<u>Totals</u>	
		<u>2009</u>	<u>2008</u>
\$ (240,607)	\$ 0	\$ (240,607)	\$ (720,463)
<u>(292,449)</u>	<u>0</u>	<u>(292,449)</u>	<u>(422,757)</u>
<u>(533,056)</u>	<u>0</u>	<u>(533,056)</u>	<u>(1,143,220)</u>
0	507,218	507,218	881,351
<u>0</u>	<u>(382,600)</u>	<u>(382,600)</u>	<u>(172,248)</u>
<u>0</u>	<u>124,618</u>	<u>124,618</u>	<u>709,103</u>
<u>(533,056)</u>	<u>124,618</u>	<u>(408,438)</u>	<u>(434,117)</u>
1,986,246	0	1,986,246	1,922,202
157,097	0	157,097	187,749
41,954	193,801	235,755	1,025,442
180	0	180	503
<u>(479,840)</u>	<u>479,840</u>	<u>0</u>	<u>0</u>
<u>1,705,637</u>	<u>673,641</u>	<u>2,379,278</u>	<u>3,135,896</u>
1,172,581	798,259	1,970,840	2,701,779
<u>(4,220,173)</u>	<u>59,291,234</u>	<u>55,071,061</u>	<u>52,369,282</u>
<u>\$ (3,047,592)</u>	<u>\$ 60,089,493</u>	<u>\$ 57,041,901</u>	<u>\$ 55,071,061</u>

ROXBOROUGH WATER AND SANITATION DISTRICT
BALANCE SHEETS
GOVERNMENTAL FUNDS
DECEMBER 31, 2009

	<u>General</u>	<u>Debt Service</u>	<u>Total Governmental Funds</u>	
			<u>2009</u>	<u>2008</u>
<u>Assets</u>				
Cash and investments	\$ 885,318	\$ 5,155,330	\$ 6,040,648	\$ 6,601,062
Accounts receivable	4,783	6,549	11,332	14,932
Property taxes receivable	858,969	1,176,102	2,035,071	1,999,099
Prepaid items	<u>0</u>	<u>0</u>	<u>0</u>	<u>13,834</u>
Total Assets	<u>\$ 1,749,070</u>	<u>\$ 6,337,981</u>	<u>\$ 8,087,051</u>	<u>\$ 8,628,927</u>
<u>Liabilities and Fund Balances</u>				
<u>Liabilities</u>				
Accounts payable	\$ 5,529	\$ 0	5,529	1,405
Due to other funds	537,742	8,510	546,252	216,627
Deferred property taxes	<u>858,969</u>	<u>1,176,102</u>	<u>2,035,071</u>	<u>1,999,099</u>
Total Liabilities	<u>1,402,240</u>	<u>1,184,612</u>	<u>2,586,852</u>	<u>2,217,131</u>
<u>Fund Balances</u>				
Reserved for prepaid items	0	0	0	13,834
Reserved for emergencies	80,000	0	80,000	21,600
Unreserved, reported in				
General fund	266,830	0	266,830	211,656
Debt service fund	<u>0</u>	<u>5,153,369</u>	<u>5,153,369</u>	<u>6,164,706</u>
Total Fund Balances	<u>346,830</u>	<u>5,153,369</u>	<u>5,500,199</u>	<u>6,411,796</u>
Total Liabilities and Fund Balances	<u>\$ 1,749,070</u>	<u>\$ 6,337,981</u>	<u>\$ 8,087,051</u>	<u>\$ 8,628,927</u>

Amounts reported for governmental activities in the statement of net assets are different because:

Total fund balances of governmental funds	5,500,199	6,411,796
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. This amount is net of accumulated depreciation of \$92,634.	1,507	4,424
Long-term liabilities, including related items, including loans payable (\$8,210,000), loan premium (\$370,672), accrued compensated absences (\$14,139) bond issuance costs \$71,417, and accrued interest payable (\$25,904) are not due and payable in the current year and, therefore, are not reported in the funds.	<u>(8,549,298)</u>	<u>(10,636,393)</u>
Total Net Assets of Governmental Activities	<u>\$ (3,047,592)</u>	<u>\$ (4,220,173)</u>

The accompanying notes are an integral part of these financial statements.

ROXBOROUGH WATER AND SANITATION DISTRICT
STATEMENTS OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2009

	<u>General</u>	<u>Debt Service</u>	<u>Total Governmental Funds</u>	
			<u>2009</u>	<u>2008</u>
<u>Revenues</u>				
Property taxes	\$ 838,061	\$ 1,148,185	\$ 1,986,246	\$ 1,922,202
Specific ownership taxes	66,308	90,789	157,097	187,749
Investment income	4,242	37,712	41,954	210,083
Miscellaneous revenues	<u>180</u>	<u>0</u>	<u>180</u>	<u>503</u>
Total Revenues	<u>908,791</u>	<u>1,276,686</u>	<u>2,185,477</u>	<u>2,320,537</u>
<u>Expenditures</u>				
General government	219,051	18,739	237,790	727,695
Capital outlay	0	0	0	200
Debt service				
Principal	0	1,970,000	1,970,000	505,000
Interest and fiscal charges	<u>0</u>	<u>409,444</u>	<u>409,444</u>	<u>429,414</u>
Total Expenditures	<u>219,051</u>	<u>2,398,183</u>	<u>2,617,234</u>	<u>1,662,309</u>
Revenues Over (Under) Expenditures	<u>689,740</u>	<u>(1,121,497)</u>	<u>(431,757)</u>	<u>658,228</u>
<u>Other Financing Sources (Uses)</u>				
Transfers in	0	110,160	110,160	111,929
Transfers out	<u>(590,000)</u>	<u>0</u>	<u>(590,000)</u>	<u>(191,000)</u>
Total Other Financing Sources (Uses)	<u>(590,000)</u>	<u>110,160</u>	<u>(479,840)</u>	<u>(79,071)</u>
Net change in fund balances	99,740	(1,011,337)	(911,597)	579,157
Fund balances, beginning	<u>247,090</u>	<u>6,164,706</u>	<u>6,411,796</u>	<u>5,832,639</u>
Fund balances, ending	<u>\$ 346,830</u>	<u>\$ 5,153,369</u>	<u>\$ 5,500,199</u>	<u>\$ 6,411,796</u>

The accompanying notes are an integral part of these financial statements.

ROXBOROUGH WATER AND SANITATION DISTRICT
RECONCILIATION OF THE STATEMENTS OF REVENUE EXPENDITURES
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2009

Amounts reported for governmental activities in the statements of activities are different because:

	2009	2008
Net change in fund balances, total governmental funds	\$ (911,597)	\$ 579,157
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities those costs are shown in the statement of net assets and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This amount represents depreciation expense in the current year.	(2,917)	(8,318)
Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. This amount is the net effect of these differences in the treatment of long-term debt and related items: amortization of loan premium \$23,133, amortization of debt issuance costs (\$4,463) and change in accrued interest payable \$98,325.	116,995	24,787
Loan payments \$1,970,000 and changes in compensated absences \$100 are expenditures in the governmental funds, but they change long-term liabilities in the statement of net assets and do not affect the statement of activities.	1,970,100	502,620
Change in Net Assets of Governmental Activities	\$ 1,172,581	\$ 1,098,246

The accompanying notes are an integral part of these financial statements.

ROXBOROUGH WATER AND SANITATION DISTRICT
STATEMENTS OF NET ASSETS
PROPRIETARY FUND
DECEMBER 31, 2009

	<u>Water</u>	<u>Sewer</u>	<u>Total</u>	
			<u>2009</u>	<u>2008</u>
<u>Assets</u>				
<u>Current Assets</u>				
Cash and cash equivalents	\$ 14,282,424	\$ 622,055	\$ 14,904,479	\$ 19,169,628
Investments	8,751,574	0	8,751,574	6,167,894
Accounts receivable	306,246	241,429	547,675	484,803
Due from other funds	280,666	265,586	546,252	216,627
Prepaid expenses	0	0	0	40,332
Interfund advance	<u>0</u>	<u>0</u>	<u>0</u>	<u>350,000</u>
Total Current Assets	<u>23,620,910</u>	<u>1,129,070</u>	<u>24,749,980</u>	<u>26,429,284</u>
<u>Noncurrent Assets</u>				
Accounts receivable	2,883	0	2,883	11,657
Interfund advance	0	0	0	4,150,000
Capital assets, net of accumulated depreciation	<u>11,832,064</u>	<u>24,375,368</u>	<u>36,207,432</u>	<u>34,239,341</u>
Total Noncurrent Assets	<u>11,834,947</u>	<u>24,375,368</u>	<u>36,210,315</u>	<u>38,400,998</u>
Total Assets	<u>35,455,857</u>	<u>25,504,438</u>	<u>60,960,295</u>	<u>64,830,282</u>
<u>Liabilities</u>				
<u>Current liabilities</u>				
Accounts payable	267,977	0	267,977	552,192
Deposits	18,600	7,396	25,996	25,996
Deferred revenues	0	200,000	200,000	200,000
Interfund advance	0	0	0	350,000
Retainage payable	<u>0</u>	<u>293,185</u>	<u>293,185</u>	<u>179,704</u>
Total Current Liabilities	<u>286,577</u>	<u>500,581</u>	<u>787,158</u>	<u>1,307,892</u>
<u>Noncurrent Liabilities</u>				
Accrued compensated absences	41,822	41,822	83,644	81,156
Interfund advance	<u>0</u>	<u>0</u>	<u>0</u>	<u>4,150,000</u>
Total Noncurrent Assets	<u>41,822</u>	<u>41,822</u>	<u>83,644</u>	<u>4,231,156</u>
Total Liabilities	<u>328,399</u>	<u>542,403</u>	<u>870,802</u>	<u>5,539,048</u>
<u>Net Assets</u>				
Invested in capital assets, Net of related debt	11,832,064	24,375,368	36,207,432	34,239,341
Unrestricted	<u>23,295,394</u>	<u>586,667</u>	<u>23,882,061</u>	<u>25,051,893</u>
Total Net Assets	<u>\$ 35,127,458</u>	<u>\$ 24,962,035</u>	<u>\$ 60,089,493</u>	<u>\$ 59,291,234</u>

The accompanying notes are an integral part of these financial statements.

ROXBOROUGH WATER AND SANITATION DISTRICT
STATEMENTS OF REVENUES, EXPENSES AND
CHANGE IN FUND NET ASSETS
PROPRIETARY FUND
FOR THE YEAR ENDED DECEMBER 31, 2009

	<u>Water</u>	<u>Sewer</u>	<u>Total</u>	
			<u>2009</u>	<u>2008</u>
Operating Revenues				
Charges for services	\$ 2,692,476	\$ 1,412,335	\$ 4,104,811	\$ 4,605,379
Charges for services Lockheed Martin Agreement	0	384,908	384,908	0
Permit fees	11,550	14,850	26,400	13,329
Meter fees	0	0	0	4,947
Reimbursed expenses	0	0	0	495,798
Outside treatment	39,382	1,356	40,738	0
Miscellaneous	26,114	3,913	30,027	67,134
Total Operating Revenues	<u>2,769,522</u>	<u>1,817,362</u>	<u>4,586,884</u>	<u>5,186,587</u>
Operating Expenses				
Personnel services	410,662	410,642	821,304	779,798
Operations	2,013,783	1,232,454	3,246,237	3,498,554
Depreciation	454,499	808,427	1,262,926	1,167,467
Total Operating Expenses	<u>2,878,944</u>	<u>2,451,523</u>	<u>5,330,467</u>	<u>5,445,819</u>
Operating Income (Loss)	<u>(109,422)</u>	<u>(634,161)</u>	<u>(743,583)</u>	<u>(259,232)</u>
Nonoperating Revenues (Expenses)				
Investment income	194,161	(359)	193,802	815,359
Availability charges	55,124	55,036	110,160	111,929
Total Nonoperating Revenue (Expenses)	<u>249,285</u>	<u>54,677</u>	<u>303,962</u>	<u>927,288</u>
Net Income (Loss) Before Transfers and Capital contributions	139,863	(579,484)	(439,621)	668,056
Transfer in	400,000	4,690,000	5,090,000	191,000
Transfer out	(4,555,124)	(55,036)	(4,610,160)	(111,929)
Capital contributions	561,516	196,524	758,040	856,406
Change in net assets	<u>(3,453,745)</u>	<u>4,252,004</u>	<u>798,259</u>	<u>1,603,533</u>
Net assets, beginning	<u>38,581,203</u>	<u>20,710,031</u>	<u>59,291,234</u>	<u>57,687,701</u>
Net assets, ending	<u>\$ 35,127,458</u>	<u>\$ 24,962,035</u>	<u>\$ 60,089,493</u>	<u>\$ 59,291,234</u>

The accompanying notes are an integral part of these financial statements.

ROXBOROUGH WATER AND SANITATION DISTRICT
STATEMENTS OF CASH FLOWS
PROPRIETARY FUND
FOR THE YEAR ENDED DECEMBER 31, 2009

	<u>Water</u>	<u>Sewer</u>	<u>Total</u>	
			<u>2009</u>	<u>2008</u>
<u>Cash Flows from Operating Activities</u>				
Cash received from customers	\$ 2,806,373	\$ 1,806,547	\$ 4,612,920	\$ 5,980,025
Cash payments to suppliers	(2,118,430)	(1,301,315)	(3,419,745)	(4,249,440)
Cash payments to employees	(409,418)	(409,398)	(818,816)	(771,842)
Other cash received	<u>26,114</u>	<u>3,913</u>	<u>30,027</u>	<u>67,134</u>
Net Cash Provided by Operating Activities	<u>304,639</u>	<u>99,747</u>	<u>404,386</u>	<u>1,025,877</u>
<u>Cash Flows from Noncapital Financing Activities</u>				
Transfers from (to) other funds	<u>344,876</u>	<u>134,964</u>	<u>479,840</u>	<u>79,071</u>
<u>Cash Flows from Capital and Related Financing Activities</u>				
Acquisition and construction of capital assets	(2,573,433)	(944,103)	(3,517,536)	(2,455,610)
Capital charges received	396,612	195,502	592,114	348,866
System development charges received	<u>164,904</u>	<u>1,022</u>	<u>165,926</u>	<u>507,540</u>
Net Cash Used In Capital and Related Financing Activities	<u>(2,011,917)</u>	<u>(747,579)</u>	<u>(2,759,496)</u>	<u>(1,599,204)</u>
<u>Cash Flows from Investing Activities</u>				
Purchases of investment	(7,583,680)	0	(7,583,680)	(10,504,886)
Sales of investments	5,000,000	0	5,000,000	15,713,172
Investment income (loss)	<u>194,161</u>	<u>(360)</u>	<u>193,801</u>	<u>815,359</u>
Net Cash Provided by (Used in) Investing Activities	<u>(2,389,519)</u>	<u>(360)</u>	<u>(2,389,879)</u>	<u>6,023,645</u>
Net increase (decrease)	(3,751,921)	(513,228)	(4,265,149)	5,529,389
Cash and cash equivalents, beginning	<u>18,034,345</u>	<u>1,135,283</u>	<u>19,169,628</u>	<u>13,640,239</u>
Cash and cash equivalents, ending	<u>\$ 14,282,424</u>	<u>\$ 622,055</u>	<u>\$ 14,904,479</u>	<u>\$ 19,169,628</u>

The accompanying notes are an integral part of these financial statements.

ROXBOROUGH WATER AND SANITATION DISTRICT
STATEMENTS OF CASH FLOWS
PROPRIETARY FUND (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2009

	<u>Water</u>	<u>Sewer</u>	<u>Total</u>	
			<u>2009</u>	<u>2008</u>
Reconciliation of Operating Income to Net Cash Provided by Operating Activities				
Operating loss	\$ (109,422)	\$ (634,161)	\$ (743,583)	\$ (259,232)
Adjustments to reconcile operating activities				
Cash provided by operating activities				
Depreciation	454,499	808,427	1,262,926	1,167,467
Receipt of system availability charges	55,124	55,037	110,161	111,929
Changes in assets and liabilities				
Accounts receivable	7,841	(61,939)	(54,098)	557,486
Prepaid Expenses	20,166	20,166	40,332	(1,266)
Due from other funds	(266,028)	(63,597)	(329,625)	(216,627)
Accounts payable	141,215	(25,430)	115,785	(531,993)
Deposits	0	0	0	(1,000)
Deferred revenues	0	0	0	191,157
Accrued compensated absences	1,244	1,244	2,488	7,956
Net Cash Provided by Operating Activities	<u>\$ 304,639</u>	<u>\$ 99,747</u>	<u>\$ 404,386</u>	<u>\$ 1,025,877</u>
Noncash Transactions				
Forgiveness of interfund loan	<u>\$ (4,500,000)</u>	<u>\$ 4,500,000</u>	<u>\$ 0</u>	<u>\$ 0</u>

The accompanying notes are an integral part of these financial statements.

ROXBOROUGH WATER AND SANITATION DISTRICT
NOTES TO FINANCIAL STATEMENTS

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Roxborough Water and Sanitation District (“the District”), previously the Roxborough Park Metropolitan District, was formed on January 12, 1972, to provide water, sewer and fire protection services within its boundaries. Effective July 1, 1999, the District’s fire protection services were merged into the West Metro Fire Protection District (the “WMFP”). By intergovernmental agreement, the District conveyed ownership of the fire station and all fire equipment to the WMFP, along with property tax revenues related to these services. The District is governed by a five-member Board of Directors elected by the residents.

The accounting policies of the District conform to generally accepted accounting principles as applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Following is a summary of the more significant policies.

Reporting Entity

The financial reporting entity consists of the District and organizations for which the District is financially accountable. All funds, organizations, institutions, agencies, departments and offices that are not legally separate are reported as part of the District. In addition, any legally separate organizations for which the District is financially accountable are considered part of the reporting entity. Financial accountability exists if the District appoints a voting majority of the organization’s governing board and is able to impose its will on the organization, or if the organization provides benefits to, or imposes financial burdens on the District.

Based upon the application of this criteria, the District does not report additional organizations within its reporting entity.

Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are charges for Interfund services that are reasonably equivalent to the services provided. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of the given function or segments are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*. Internally dedicated resources are reported as general revenues rather than as program revenues.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Separate financial statements are provided for governmental and proprietary funds. Major individual funds are reported as separate columns in the fund financial statements.

ROXBOROUGH WATER AND SANITATION DISTRICT
NOTES TO FINANCIAL STATEMENTS

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collected within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal year.

Property taxes, specific ownership taxes, and interest associated with the current year are considered to be susceptible to accrual and so have been recognized as revenues of the current year. All other revenues are considered measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due.

Private-sector standards of accounting and financial reporting issued prior to November 30, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance subject to this same limitation. The District has elected not to follow subsequent private-sector guidance.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a fund's principal ongoing operations. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the District's practice to use restricted resources first, then unrestricted resources as they are needed.

In the fund financial statements, the District reports the following major governmental funds.

The *General Fund* is the District's primary operating fund. It accounts for all financial resources of the District, except those required to be accounted for in another fund.

ROXBOROUGH WATER AND SANITATION DISTRICT
NOTES TO FINANCIAL STATEMENTS

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation
(Continued)

The *Debt Service Fund* accounts for resources accumulated for, and payments made on, long-term obligations of the District.

Additionally, the District reports the following major proprietary funds.

The *Water Fund* accounts for the activities associated with the provision of water services.

The *Sewer Fund* accounts for the activities associated with the provision of sewer services.

Assets, Liabilities and Net Assets/Fund Balances

Cash and Cash Equivalents – For purposes of the statement of cash flows, cash and cash equivalents are defined as investments with original maturities of three months or less. Pooled cash and investments are categorized as cash equivalents.

Investments – Investments are stated at fair value.

Receivables – All receivables are reported at their gross values and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

Capital Assets – Capital assets, which include property, plant, equipment, and infrastructure, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and the proprietary funds in the fund financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets of the District are depreciated using the straight-line method over the following estimated useful lives.

Collection and Distribution Systems	30-50 years
Vehicles and Equipment	3-10 years

Deferred Revenues – Deferred revenues include property taxes earned but levied for a subsequent year.

Compensated Absences – Employees of the District are allowed to accumulate unused vacation and sick time. Upon termination of employment from the District, an employee will be compensated for all accrued vacation time, and for all accrued sick time at a rate of one day for every two days accumulated. A liability for these compensated absences is accrued when incurred in the government-wide and proprietary fund financial statements. A liability is reported in the governmental funds only when due.

ROXBOROUGH WATER AND SANITATION DISTRICT
NOTES TO FINANCIAL STATEMENTS

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Assets, Liabilities and Fund Balances (Continued)

Long-Term Debt – In the government-wide financial statements, and for the proprietary fund in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net assets. Premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the debt using the straight-line method.

In the fund financial statements, governmental funds recognize debt premiums and discounts, as well as debt issuance costs, during the current year. The face amount of debt issued is reported as other financing sources.

Net Assets/Fund Balances – In the government-wide financial statements, and the proprietary funds financial statements, net assets are restricted when constraints placed on the net assets are externally imposed. In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose.

Property Taxes

Property taxes are levied in December and attach as an enforceable lien on property on January 1 of the following year. Taxes are payable in full on April 30 or in two installments on February 28 and June 15. The County Treasurer's office collects property taxes and remits to the District on a monthly basis.

Comparative Information

Comparative total data for the prior year has been presented in the accompanying financial statements in order to provide an understanding of changes in the District's financial position and operations. However, complete comparative data in accordance with generally accepted accounting principles has not been presented since its inclusion would make the financial statements unduly complex and difficult to read. Certain prior year amounts have been reclassified to conform to the current year presentation.

NOTE 2 - CASH AND INVESTMENTS

At December 31, 2009, cash and investments consisted of the following:

Deposits	\$ 3,771,786
Investments	<u>25,924,915</u>
Total	<u>\$ 29,696,701</u>

Deposits

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. Amount on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. At December 31, 2009, the District had bank deposits of \$655,617 collateralized with securities held by the financial institution's agent but not in the District's name.

ROXBOROUGH WATER AND SANITATION DISTRICT
NOTES TO FINANCIAL STATEMENTS

NOTE 2 - CASH AND INVESTMENTS (CONTINUED)

Investments

The District is required to comply with State statutes which specify instruments meeting defined rating, maturity and concentration risk criteria in which local governments may invest. State statutes do not address custodial risk. The District's investment policy follows State statutes, and allows the following investments.

- Obligations of the United States and certain U.S. Agency securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Bankers' acceptances of certain banks
- Commercial paper
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

The District had the following investments at December 31, 2009:

<u>Investment Type</u>	<u>S&P Rating</u>	<u>Investment Maturities (in Years)</u>		
		<u>Less Than 1</u>	<u>1-5</u>	<u>Fair Value</u>
Local Government Investment Pool	AAAm	\$ 14,179,921	\$ 0	\$ 14,179,921
Money Market Funds	AAAm	7,561,743	0	7,561,743
U.S. Agency Securities	AAA	3,667,018	516,233	4,183,251

Interest Rate Risk – State statutes limit investments in U.S. Agency securities to an original maturity of five years unless the governing board authorizes the investment for a period in excess of five years.

Credit risk – State statutes limit investments in U.S. Agency securities to the highest rating issued by two or more nationally recognized statistical rating organizations (NRSROs). State statutes also limit investments in money market funds to those that maintain a constant share price, with a maximum remaining maturity in accordance with Rule 2a-7, and either have assets of one billion dollars or the highest rating issued by a NRSRO.

Concentration of Credit Risk - State statutes do not limit the amount the District may invest in one issuer. At December 31, 2009, the District's investments in the Federal National Mortgage Association and Federal Home Loan Mortgage Corporation were 05%, and 08%, respectively, of the District's total investments. In addition one money market fund accounted for 29% of the District's total investments.

Local Government Investment Pools – At December 31, 2009, the District had \$9,611,597 and \$4,568,323 invested in the Colorado Local Government Liquid Asset Trust (COLOTRUST), and the Colorado Surplus Asset Fund Trust (CSAFE) investment vehicles established by State statute for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces the requirements of creating and operating COLOTRUST and CSAFE. COLOTRUST and CSAFE operate similarly to a money market fund and each share is equal in value to \$1.00. COLOTRUST and CSAFE are rated AAAm by Standard

ROXBOROUGH WATER AND SANITATION DISTRICT
NOTES TO FINANCIAL STATEMENTS

NOTE 2 - CASH AND INVESTMENTS (CONTINUED)

Investments (Continued)

Local Government Investment Pools (Continued)

and Poor's. Investments of COLOTRUST and CSAFE are limited to those allowed by State statutes. A designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. The custodian's internal records identify the investments owned by the participating governments.

NOTE 3 - INTERFUND BALANCES AND TRANSACTIONS

<u>Due to</u>	<u>Due From</u>		
	<u>General</u>	<u>Debt Service</u>	<u>Total</u>
Water	\$ 272,156	\$ 8,510	\$ 280,666
Sewer	265,586	0	265,586
 Total	 <u>\$ 537,742</u>	 <u>\$ 8,510</u>	 <u>\$ 546,252</u>

The interfund balances result from a time lag between the dates that the transactions are recorded in the accounting system and payments between funds are made.

<u>Transfers In</u>	<u>Transfers Out</u>	<u>Amount</u>
Sewer Fund	General Fund	\$ 190,000
Water Fund	General Fund	400,000
Debt Service Fund	Water Fund	55,124
Debt Service Fund	Sewer Fund	55,036
Sewer Fund	Water Fund	4,500,000

Availability charges collected by the Water and Sewer Funds are required by State statute to be used for debt service and are transferred to the Debt Service Fund. The transfer from the General Fund to the Sewer Fund was determined during the budget process. The transfer from the Water to the Sewer Fund was to eliminate interfund loan balances.

ROXBOROUGH WATER AND SANITATION DISTRICT
NOTES TO FINANCIAL STATEMENTS

NOTE 4 - CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2009, is summarized below:

	Balances <u>12/31/08</u>	Additions	Deletions	Balances <u>12/31/09</u>
<u>Governmental Activities</u>				
Capital assets, being depreciated				
furniture and equipment	\$ 94,141	\$ 0	\$ 0	\$ 94,141
Total Capital Assets, Being Depreciated	<u>94,141</u>	<u>0</u>	<u>0</u>	<u>94,141</u>
Less accumulated depreciation				
furniture and equipment	<u>89,717</u>	<u>2,917</u>	<u>0</u>	<u>(92,634)</u>
Total Accumulated Depreciation	<u>89,717</u>	<u>2,917</u>	<u>0</u>	<u>(92,634)</u>
Total Capital Assets, Being Depreciated, Net	<u>4,424</u>	<u>(2,917)</u>	<u>0</u>	<u>1,507</u>
Governmental Activities Capital Assets	<u>\$ 4,424</u>	<u>\$ (2,917)</u>	<u>\$ 0</u>	<u>\$ 1,507</u>
 <u>Business-Type Activities</u>				
Capital assets, not being depreciated				
Land	\$ 204,511	\$ 0	\$ 0	\$ 204,511
Tap fees	5,152,150	0	0	5,152,150
Water rights	<u>1,139,239</u>	<u>0</u>	<u>0</u>	<u>1,139,239</u>
Total Capital Assets, Not Being Depreciated	<u>6,495,900</u>	<u>0</u>	<u>0</u>	<u>6,495,900</u>
Capital assets, being depreciated				
Land improvements	5,514	0	0	5,514
Collection and distributions systems	39,508,335	3,231,018	0	42,739,353
Vehicles and equipment	<u>340,436</u>	<u>0</u>	<u>0</u>	<u>340,436</u>
Total Capital Assets, Being Depreciated	<u>39,854,285</u>	<u>3,231,018</u>	<u>0</u>	<u>43,085,303</u>
Less Accumulated Depreciation				
Land improvements	(5,514)	0	0	(5,514)
Collection and distribution systems	(11,784,726)	(1,251,957)	0	(13,036,683)
Vehicles and equipment	<u>(320,604)</u>	<u>(10,969)</u>	<u>0</u>	<u>(331,573)</u>
Total Accumulated Depreciation	<u>(12,110,844)</u>	<u>(1,262,926)</u>	<u>0</u>	<u>(13,373,770)</u>
Total Capital Assets, Being Depreciated, Net	<u>27,743,441</u>	<u>1,968,092</u>	<u>0</u>	<u>29,711,533</u>
Business-Type Activities Capital Assets, Net	<u>\$ 34,239,341</u>	<u>\$ 1,968,092</u>	<u>\$ 0</u>	<u>\$ 36,207,433</u>

Depreciated expense was charged to programs of the District as follows:

Governmental activities	
General Government	\$ <u>2,917</u>
Business-type activities	
Water	\$ 454,499
Sewer	808,427
Total	<u>\$ 1,262,926</u>

ROXBOROUGH WATER AND SANITATION DISTRICT
NOTES TO FINANCIAL STATEMENTS

NOTE 5 - LONG-TERM DEBT

Governmental Activities

Following is a summary of long-term debt transactions of the governmental activities for the year ended December 31, 2009:

	Balance 12/31/08	Additions	Payments	Balance 12/31/09	Due Within One Year
Governmental Activities					
Accrued Compensated Absences	\$ 14,239	\$ 0	\$ 100	\$ 14,139	\$ 0
1997 CWRPDA Loan	1,610,000	0	1,610,000	0	0
2005 CWRPDA Loan	8,570,000	0	360,000	8,210,000	375,000
Loan premium	393,805	0	23,133	370,672	0
Total	\$ 10,588,044	\$ 0	\$ 1,993,233	\$ 8,594,811	\$ 375,000

Compensated absences are expected to be liquidated primarily with revenues of the General Fund.

2005 Clean Water Revenue Bonds were issued by the Colorado Water Resources and Power Development Authority and proceeds were loaned to the District to finance a sewer pipeline and two pump stations. Principal and interest payments are due semi-annually on February 1 and August 1, through 2026. Interest accrues at the rate of 3.35% per annum.

Future payments for the outstanding debt are as follows:

<u>Year Ended December 31,</u>	<u>Principal</u>	<u>Interest and Admin. Fees</u>	<u>Total</u>
2010	\$ 375,000	\$ 310,848	\$ 685,848
2011	385,000	299,044	684,044
2012	395,000	286,926	681,926
2013	410,000	274,492	684,492
2014	425,000	261,587	686,587
2015-2019	2,320,000	1,100,602	3,420,602
2020-2024	2,665,000	762,796	3,427,796
2025-2026	1,235,000	203,244	1,438,244
Total	\$ 8,210,000	\$ 3,499,539	\$ 11,709,539

Business-Type Activities

Following are the long-term debt transactions of the business-type activities for the year ended December 31, 2009:

	Balance 12/31/08	Additions	Payments	Balance 12/31/09	Due Within One Year
Business-Type Activities					
Accrued compensated absences	\$ 81,856	\$ 1,788	\$ 0	\$ 83,644	\$ 0

ROXBOROUGH WATER AND SANITATION DISTRICT
NOTES TO FINANCIAL STATEMENTS

NOTE 6 - PUBLIC ENTITY RISK POOL

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. For these risks of loss, with the exception of workers' compensation, the District carries commercial insurance. For workers' compensation, the District participates in the Colorado Special Districts Property and Liability Pool, a separate and independent governmental and legal entity formed by intergovernmental agreement.

The purposes of the Pool are to provide members defined liability, property, and workers compensation coverages and to assist members in preventing and reducing losses and injuries to property and to persons or property which might result in claims being made against members of the Pool, their employees and officers.

It is the intent of the members of the Pool to create an entity in perpetuity which will administer and use funds contributed by the members to defend and indemnify, in accordance with the bylaws, any member of the Pool against stated liability of loss, to the limit of the financial resources of the Pool. It is also the intent of the members to have the Pool provide continuing stability and availability of needed coverages at reasonable costs. All income and assets of the Pool shall be at all times dedicated to the exclusive benefit of its members. The Pool is a separate legal entity and the District does not approve budgets nor does it have the ability to significantly affect the operations of the Pool.

NOTE 7 - RETIREMENT COMMITMENTS

Profit Sharing Plan

The District has established a profit sharing pension plan on behalf of all District employees. The contribution requirements of plan participants and the District are established and may be amended by the Board of Directors. All employees are eligible to participate in the plan upon employment, and become fully vested after five years of service.

The District may contribute up to 15% of each participating employee's compensation. During the year ended December 31, 2009, the District contributed \$88,372 to the Plan, representing 13.6% of employee compensation. All contributions are deposited to the individual employee's self-directed accounts and the District has no further fiduciary responsibility for the plan assets.

Deferred Compensation Plan

The District offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan is available to all District employees and permits them to defer a portion of their salary until future years. All plan investments are held in trust for the exclusive benefit of the employees. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

ROXBOROUGH WATER AND SANITATION DISTRICT
NOTES TO FINANCIAL STATEMENTS

NOTE 8 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

At December 31, 2009, the governmental activities had negative net assets of \$3,047,592, which resulted because debt proceeds were used to construct capital assets that were contributed to the Water and Sewer Funds. Property tax revenues will be used to service the debt, which will reduce the negative net assets in the future.

NOTE 9 - COMMITMENTS AND CONTINGENCIES

Tabor Amendment

Colorado voters passed an amendment to the State Constitution, Article X, Section 20 (the "Amendment") which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local government. The Amendment is complex and subject to judicial interpretation. The District believes it is in compliance with the requirements of the Amendment.

In November, 2001, the District electors allowed the District to spend the full proceeds of any taxes, fees, charges, grants, rates, tolls or any other revenues collected in fiscal year 2000 and in all subsequent fiscal years without regard to any limitation contained in the Amendment.

The District has established an emergency reserve, representing 3% of qualifying expenditures, as required by the Amendment. At December 31, 2009, the emergency reserve of \$80,000 was reported as a reservation of fund balance in the General Fund.

The District has entered into a contract to purchase sewer treatment services from the City of Littleton, Colorado. This City is treating all wastewater of the District. The contract is irrevocable by the District as long as bonds to finance the City's treatment plant are still outstanding.

The District has entered into an agreement to purchase is water from the City of Aurora, Colorado. This agreement expires in 2022.

The District has agreed to sell its waste water treatment plant to another water and sanitation district. This total sale price is \$4,000,000 plus \$300 for every tap sold by the buyer. The District anticipates a total minimum price of \$7,000,000. The District has received, and included in deferred income the amount of \$200,000 at December 31, 2009.

The District has entered into construction contracts for various projects. At December 31, 2009, the remaining contractual amounts are \$199,033.

During the 1970's the District presold approximately 2,500 taps. For the year ended December 31, 2009 each prepaid tap had a credit value of \$14,757 against the total tap cost of approximately \$37,125. At December 31, 2009, 87 presold taps remained.

REQUIRED SUPPLEMENTARY INFORMATION

ROXBOROUGH WATER AND SANITATION DISTRICT
BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
YEAR ENDED DECEMBER 31, 2009

	<u>Original And Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues</u>			
Property taxes	\$ 843,786	\$ 838,061	\$ (5,725)
Property taxes HB 1006	0	0	0
Specific ownership taxes	82,416	66,308	(16,108)
Investment income	7,000	4,242	(2,758)
Miscellaneous revenues	<u>1,000</u>	<u>180</u>	<u>(820)</u>
Total Revenues	<u>934,202</u>	<u>908,791</u>	<u>(25,411)</u>
<u>Expenditures</u>			
Salaries and benefits	121,000	100,953	20,047
Accounting and audit	24,500	18,449	6,051
Contract labor	1,000	0	1,000
Director fees	8,000	5,500	2,500
Education	30,000	4,523	25,477
Engineering	1,000	0	1,000
Insurance	15,000	13,557	1,443
Legal fees	17,000	19,131	(2,131)
Miscellaneous	11,500	2,149	9,351
Office expense	20,000	18,718	1,282
Permits, dues and subscriptions	2,500	1,238	1,262
Rent	12,000	3,750	8,250
Repairs and maintenance	10,000	10,394	(394)
Treasurer fees	11,000	12,645	(1,645)
Treasurer fees HB 1006	1,500	0	1,500
Utilities	7,000	6,318	682
Vehicle expense	2,000	1,567	433
Investment expense	0	159	(159)
Capital outlay	<u>20,000</u>	<u>0</u>	<u>20,000</u>
Total Expenditures	<u>315,000</u>	<u>219,051</u>	<u>95,949</u>
Excess of Revenues Over Expenditures	619,202	689,740	70,538
<u>Other Financing Uses</u>			
Transfers out	<u>(590,000)</u>	<u>(590,000)</u>	<u>0</u>
Net Change in Fund Balances	<u>\$ 29,202</u>	99,740	<u>\$ 70,538</u>
Fund Balances, Beginning		<u>247,090</u>	
Fund Balances, Ending		<u>\$ 346,830</u>	

See the accompanying Independent Auditors' Report.

ROXBOROUGH WATER AND SANITATION DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
DECEMBER 31, 2009

NOTE 1 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Budgets

Budgets are legally adopted for all funds of the District. Budgets for the General, and Debt Service Funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budgetary comparisons for the proprietary funds are presented on a non-GAAP budgetary basis. Capital outlay and debt principal are budgeted as expenditures, and depreciation is not budgeted.

The District follows these procedures in establishing the budgetary data reflected in the financial statements.

- In September, District management submits to the Board of Directors a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted to obtain taxpayer comments.
- Prior to December 31, the budget is legally enacted through passage of a resolution.
- District management is authorized to transfer budgeted amounts between departments within any fund. However, any revisions that alter the total expenditures of any fund must be approved by the Board of Directors.
- All appropriations lapse at year end. Colorado governments may not exceed budgeted appropriations at the fund level.

INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

ROXBOROUGH WATER AND SANITATION DISTRICT
BUDGETARY COMPARISON SCHEDULE
DEBT SERVICE FUND
YEAR ENDED DECEMBER 31, 2009

	<u>Budget</u>	<u>Actual</u>	Variance Positive (Negative)
<u>Revenues</u>			
Property taxes	\$ 1,177,313	\$ 1,148,185	\$ (29,128)
Specific ownership taxes	112,844	90,789	(22,055)
Investment income	<u>35,000</u>	<u>37,712</u>	<u>2,712</u>
Total Revenues	<u>1,325,157</u>	<u>1,276,686</u>	<u>(48,471)</u>
<u>Expenditures</u>			
General government	22,427	18,739	3,688
Debt Service			
Principal	2,052,500	1,970,000	82,500
Interest	<u>327,402</u>	<u>409,444</u>	<u>(82,042)</u>
Total Expenditures	<u>2,402,329</u>	<u>2,398,183</u>	<u>4,146</u>
Deficiency of Revenues Under Expenditures	(1,077,172)	(1,121,497)	(44,325)
Other Financing Sources			
Transfers in	<u>105,000</u>	<u>110,160</u>	<u>5,160</u>
Net Change in Fund Balances	<u>\$ (972,172)</u>	(1,011,337)	<u>\$ (39,165)</u>
Fund Balances, Beginning		<u>6,164,706</u>	
Fund Balances, Ending		<u>\$ 5,153,369</u>	

See the accompanying Independent Auditors' Report.

ROXBOROUGH WATER AND SANITATION DISTRICT
BUDGETARY COMPARISON SCHEDULE
WATER FUND
YEAR ENDED DECEMBER 31, 2009

	<u>Budget</u>	<u>Actual</u>	Variance Positive (Negative)
<u>Revenues</u>			
Charges for services	\$ 2,725,000	\$ 2,692,476	\$ (32,524)
Permit fees	22,250	11,550	(10,700)
Outside treatment	0	39,382	39,382
Miscellaneous	30,600	26,114	(4,486)
Investment income	225,000	194,161	(30,839)
Availability charges	34,000	55,124	21,124
Capital charges	290,000	396,612	106,612
System development charges	200,000	164,904	(35,096)
Transfers in	<u>1,439,250</u>	<u>400,000</u>	<u>(1,039,250)</u>
 Total Revenues	 <u>4,966,100</u>	 <u>3,980,323</u>	 <u>(985,777)</u>
<u>Expenditures</u>			
Accounting and audit	15,000	16,458	(1,458)
Permits, dues and subscriptions	25,000	11,024	13,976
Contract labor	10,000	9,530	470
Education	30,000	7,575	22,425
Engineering	110,000	98,262	11,738
GPS/GIS	500	410	90
Insurance	27,000	24,455	2,545
Lab and test fees	28,000	27,694	306
Investment fees	13,000	2,854	10,146
Legal fees	40,000	28,356	11,644
Meter expense	85,000	65,859	19,141
Miscellaneous	7,000	2,495	4,505
Office expense	40,000	36,979	3,021
Operating supplies	75,000	67,035	7,965
Payroll, taxes and benefits	400,000	410,662	(10,662)
Repairs and maintenance	250,000	257,163	(7,163)
Utilities	125,000	100,469	24,531
Vehicle expense	20,000	11,266	8,734
Water study	30,000	24,074	5,926
Water cost	1,900,000	1,112,963	787,037
Capital outlay	9,400,000	2,573,435	6,826,565
Conservation Rebates	10,000	15,500	(5,500)
Chatfield reallocation	100,000	79,152	20,848
Water rights capital	20,000	14,210	5,790
Transfers out	<u>0</u>	<u>4,555,124</u>	<u>(4,555,124)</u>
 Total Expenditures	 <u>12,760,500</u>	 <u>9,553,004</u>	 <u>3,207,496</u>
 Change in Net Assets, Budgetary Basis	 <u>\$ (7,774,400)</u>	 <u>\$ (5,572,681)</u>	 <u>\$ 2,201,719</u>

See the accompanying Independent Auditors' Report.

ROXBOROUGH WATER AND SANITATION DISTRICT
BUDGETARY COMPARISON SCHEDULE
WATER FUND (CONTINUED)
YEAR ENDED DECEMBER 31, 2009

	<u>Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Reconciliation to GAAP Basis			
Capital outlay		\$ 2,573,435	
Depreciation		<u>(454,499)</u>	
Change in Net Assets, GAAP Basis		(3,453,745)	
Fund Balances, Beginning		<u>38,581,203</u>	
Fund Balances, Ending		<u>\$ 35,127,458</u>	

See the accompanying Independent Auditors' Report.

ROXBOROUGH WATER AND SANITATION DISTRICT
BUDGETARY COMPARISON SCHEDULE
SEWER FUND
YEAR ENDED DECEMBER 31, 2009

	<u>Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues</u>			
Charges for services	\$ 1,590,000	\$ 1,404,895	\$ (185,105)
Charges for services – Lockheed Martin Agreement	325,000	384,908	59,908
Permit fees	13,500	14,850	1,350
Outside treatment	0	1,356	1,356
Miscellaneous	5,000	3,913	(1,087)
Investment income (loss)	1,000	(360)	(1,360)
Dominion revenue	0	7,440	7,440
Availability charges	30,000	55,037	25,037
Capital charges	50,000	195,502	145,502
System development charges	212,000	1,022	(210,978)
Transfer in	<u>220,000</u>	<u>4,690,000</u>	<u>4,470,000</u>
Total Revenues	<u>2,446,500</u>	<u>6,758,563</u>	<u>4,312,063</u>
 <u>Expenditures</u>			
Accounting and audit	15,000	15,445	(445)
Contract labor	4,000	0	4,000
Dominion expense	10,000	3,478	6,522
Education	30,000	6,048	23,952
Engineering	36,000	37,729	(1,729)
GPS/GIS	20,000	410	19,590
Insurance	40,000	24,454	15,546
Lab and test fees	1,000	0	1,000
Legal fees	50,000	64,209	(14,209)
Miscellaneous	7,000	2,120	4,880
Office expense	40,000	35,122	4,878
Operating supplies	120,000	54,718	65,282
Permits, dues and subscriptions	10,000	4,035	5,965
Payroll, taxes and benefits	400,000	410,642	(10,642)
Repairs and maintenance	200,000	170,759	29,241
Service fees	750,000	734,171	15,829
Utilities	115,000	68,716	46,284
Investment expenses	0	194	(194)
Vehicle expense	20,000	10,846	9,154
Capital outlay	650,000	460,822	189,178
Wastewater pipeline	350,000	196,761	153,239
Transfer out	<u>1,142,250</u>	<u>55,036</u>	<u>1,087,214</u>
Total Expenditures	<u>4,010,250</u>	<u>2,355,715</u>	<u>1,654,535</u>
Change in Net Assets, Budgetary Basis	<u>\$ (1,563,750)</u>	4,402,848	<u>\$ 5,966,598</u>

See the accompanying Independent Auditors' Report.

ROXBOROUGH WATER AND SANITATION DISTRICT
BUDGETARY COMPARISON SCHEDULE
SEWER FUND (CONTINUED)
YEAR ENDED DECEMBER 31, 2009

	<u>Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Reconciliation to GAAP Basis			
Capital outlay		\$ 657,583	
Depreciation		<u>(808,427)</u>	
Change in Net Assets, GAAP Basis		4,252,004	
Fund Balances, Beginning		<u>20,710,031</u>	
Fund Balances, Ending		<u>\$ 24,962,035</u>	

See the accompanying Independent Auditors' Report.